H-1445.1	

HOUSE BILL 1860

State of Washington 56th Legislature 1999 Regular Session

By Representatives Koster, Constantine, Cairnes, Hurst, Hatfield, Lovick, Barlean, Dickerson, Lantz, Quall, Veloria, Wood, Kagi and Thomas

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- 1 AN ACT Relating to removing robbery 2 from the "three strikes"
- 2 list; amending RCW 9.94A.030; and creating a new section.
- 3 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 4 <u>NEW SECTION.</u> **Sec. 1.** The legislature finds that the "three
- 5 strikes law was designed to target the most serious, violent, and
- 6 dangerous offenders in Washington state. In practice, however, the law
- 7 sweeps up a large number of less serious offenders. Twenty-one percent
- 8 of all "three strikes" offenders get life after a nonaggravated robbery
- 9 in which no weapon is used and no one is physically injured. The
- 10 legislature finds that Washington taxpayers will end up paying the
- 11 lifetime costs of incarcerating these less violent offenders which can
- 12 cost as much as thirty thousand dollars a year to imprison an inmate in
- 13 a medium to maximum security facility.
- It is the legislature's intent to take nonaggravated robberies off
- 15 the "strike" list which allows the law to concentrate on more dangerous
- 16 and violent offenders while promoting more frugal use of the state's
- 17 money.

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Sec. 2. RCW 9.94A.030 and 1998 c 290 s 3 are each amended to read as follows:

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Unless the context clearly requires otherwise, the definitions in this section apply throughout this chapter.

- 5 (1) "Collect," or any derivative thereof, "collect and remit," or 6 "collect and deliver," when used with reference to the department of 7 corrections, means that the department is responsible for monitoring 8 and enforcing the offender's sentence with regard to the legal 9 financial obligation, receiving payment thereof from the offender, and, 10 consistent with current law, delivering daily the entire payment to the 11 superior court clerk without depositing it in a departmental account.
 - (2) "Commission" means the sentencing guidelines commission.
- 13 (3) "Community corrections officer" means an employee of the 14 department who is responsible for carrying out specific duties in 15 supervision of sentenced offenders and monitoring of sentence 16 conditions.
- (4) "Community custody" means that portion of an inmate's sentence of confinement in lieu of earned early release time or imposed pursuant to RCW 9.94A.120 (6), (8), or (10) served in the community subject to controls placed on the inmate's movement and activities by the department of corrections.
 - (5) "Community placement" means that period during which the offender is subject to the conditions of community custody and/or postrelease supervision, which begins either upon completion of the term of confinement (postrelease supervision) or at such time as the offender is transferred to community custody in lieu of earned early release. Community placement may consist of entirely community custody, entirely postrelease supervision, or a combination of the two.
- 29 (6) "Community service" means compulsory service, without 30 compensation, performed for the benefit of the community by the 31 offender.
- (7) "Community supervision" means a period of time during which a 32 convicted offender is subject to crime-related prohibitions and other 33 34 sentence conditions imposed by a court pursuant to this chapter or RCW 35 16.52.200(6) or 46.61.524. For first-time offenders, the supervision may include crime-related prohibitions and other conditions imposed 36 37 pursuant to RCW 9.94A.120(5). For purposes of the interstate compact for out-of-state supervision of parolees and probationers, RCW 38 39 9.95.270, community supervision is the functional equivalent of

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- 1 probation and should be considered the same as probation by other 2 states.
- 3 (8) "Confinement" means total or partial confinement as defined in 4 this section.
- 5 (9) "Conviction" means an adjudication of guilt pursuant to Titles 6 10 or 13 RCW and includes a verdict of guilty, a finding of guilty, and 7 acceptance of a plea of guilty.
- 8 (10) "Court-ordered legal financial obligation" means a sum of 9 money that is ordered by a superior court of the state of Washington 10 for legal financial obligations which may include restitution to the victim, statutorily imposed crime victims' compensation fees as 11 assessed pursuant to RCW 7.68.035, court costs, county or interlocal 12 13 drug funds, court-appointed attorneys' fees, and costs of defense, fines, and any other financial obligation that is assessed to the 14 15 offender as a result of a felony conviction. Upon conviction for vehicular assault while under the influence of intoxicating liquor or 16 any drug, RCW 46.61.522(1)(b), or vehicular homicide while under the 17 influence of intoxicating liquor or any drug, RCW 46.61.520(1)(a), 18 19 legal financial obligations may also include payment to a public agency 20 of the expense of an emergency response to the incident resulting in the conviction, subject to the provisions in RCW 38.52.430. 21
 - (11) "Crime-related prohibition" means an order of a court prohibiting conduct that directly relates to the circumstances of the crime for which the offender has been convicted, and shall not be construed to mean orders directing an offender affirmatively to participate in rehabilitative programs or to otherwise perform affirmative conduct. However, affirmative acts necessary to monitor compliance with the order of a court may be required by the department.

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- (12) "Criminal history" means the list of a defendant's prior convictions and juvenile adjudications, whether in this state, in federal court, or elsewhere. The history shall include, where known, for each conviction (a) whether the defendant has been placed on probation and the length and terms thereof; and (b) whether the defendant has been incarcerated and the length of incarceration.
- (13) "Day fine" means a fine imposed by the sentencing judge that equals the difference between the offender's net daily income and the reasonable obligations that the offender has for the support of the offender and any dependents.

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- 1 (14) "Day reporting" means a program of enhanced supervision 2 designed to monitor the defendant's daily activities and compliance 3 with sentence conditions, and in which the defendant is required to 4 report daily to a specific location designated by the department or the 5 sentencing judge.
 - (15) "Department" means the department of corrections.
- (16) "Determinate sentence" means a sentence that states with 7 8 exactitude the number of actual years, months, or days of total 9 confinement, of partial confinement, of community supervision, the 10 number of actual hours or days of community service work, or dollars or terms of a legal financial obligation. 11 The fact that an offender through "earned early release" can reduce the actual period of 12 13 confinement shall not affect the classification of the sentence as a determinate sentence. 14
- 15 (17) "Disposable earnings" means that part of the earnings of an individual remaining after the deduction from those earnings of any 16 17 amount required by law to be withheld. For the purposes of this definition, "earnings" means compensation paid or payable for personal 18 19 services, whether denominated as wages, salary, commission, bonuses, or 20 otherwise, and, notwithstanding any other provision of law making the 21 payments exempt from garnishment, attachment, or other process to 22 satisfy a court-ordered legal financial obligation, specifically 23 includes periodic payments pursuant to pension or retirement programs, 24 or insurance policies of any type, but does not include payments made 25 under Title 50 RCW, except as provided in RCW 50.40.020 and 50.40.050, 26 or Title 74 RCW.
 - (18) "Drug offense" means:
- (a) Any felony violation of chapter 69.50 RCW except possession of a controlled substance (RCW 69.50.401(d)) or forged prescription for a controlled substance (RCW 69.50.403);
- 31 (b) Any offense defined as a felony under federal law that relates 32 to the possession, manufacture, distribution, or transportation of a 33 controlled substance; or
- 34 (c) Any out-of-state conviction for an offense that under the laws 35 of this state would be a felony classified as a drug offense under (a) 36 of this subsection.
- 37 (19) "Escape" means:

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38 (a) Escape in the first degree (RCW 9A.76.110), escape in the 39 second degree (RCW 9A.76.120), willful failure to return from furlough

- 1 (RCW 72.66.060), willful failure to return from work release (RCW 72.65.070), or willful failure to be available for supervision by the department while in community custody (RCW 72.09.310); or
- 4 (b) Any federal or out-of-state conviction for an offense that 5 under the laws of this state would be a felony classified as an escape 6 under (a) of this subsection.
 - (20) "Felony traffic offense" means:

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- 8 (a) Vehicular homicide (RCW 46.61.520), vehicular assault (RCW 9 46.61.522), eluding a police officer (RCW 46.61.024), or felony hit10 and-run injury-accident (RCW 46.52.020(4)); or
- 11 (b) Any federal or out-of-state conviction for an offense that 12 under the laws of this state would be a felony classified as a felony 13 traffic offense under (a) of this subsection.
- 14 (21) "Fines" means the requirement that the offender pay a specific 15 sum of money over a specific period of time to the court.
- 16 (22) "First-time offender" means any person who is convicted of a felony (a) not classified as a violent offense or a sex offense under 17 this chapter, or (b) that is not the manufacture, delivery, or 18 19 possession with intent to manufacture or deliver a controlled substance classified in Schedule I or II that is a narcotic drug or flunitrazepam 20 classified in Schedule IV, nor the manufacture, delivery, or possession 21 with intent to deliver methamphetamine, its salts, isomers, and salts 22 of its isomers as defined in RCW 69.50.206(d)(2), nor the selling for 23 24 profit of any controlled substance or counterfeit substance classified 25 in Schedule I, RCW 69.50.204, except leaves and flowering tops of 26 marihuana, who previously has never been convicted of a felony in this 27 state, federal court, or another state, and who has never participated in a program of deferred prosecution for a felony offense. 28
- 29 (23) "Most serious offense" means any of the following felonies or 30 a felony attempt to commit any of the following felonies, as now 31 existing or hereafter amended:
- 32 (a) Any felony defined under any law as a class A felony or 33 criminal solicitation of or criminal conspiracy to commit a class A felony;
 - (b) Assault in the second degree;
- 36 (c) Assault of a child in the second degree;
- 37 (d) Child molestation in the second degree;
- 38 (e) Controlled substance homicide;
- 39 (f) Extortion in the first degree;

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- 1 (g) Incest when committed against a child under age fourteen;
- 2 (h) Indecent liberties;
- 3 (i) Kidnapping in the second degree;
- 4 (j) Leading organized crime;
- 5 (k) Manslaughter in the first degree;
- 6 (1) Manslaughter in the second degree;
- 7 (m) Promoting prostitution in the first degree;
- 8 (n) Rape in the third degree;
- 9 (o) ((Robbery in the second degree;
- 10 (p))) Sexual exploitation;
- 11 $((\frac{q}))$ (p) Vehicular assault;
- 12 $((\frac{r}{r}))$ (q) Vehicular homicide, when proximately caused by the
- 13 driving of any vehicle by any person while under the influence of
- 14 intoxicating liquor or any drug as defined by RCW 46.61.502, or by the
- 15 operation of any vehicle in a reckless manner;
- 16 (((s))) <u>(r)</u> Any other class B felony offense with a finding of
- 17 sexual motivation, as "sexual motivation" is defined under this
- 18 section;
- 19 $((\frac{t}{t}))$ (s) Any other felony with a deadly weapon verdict under RCW
- 20 9.94A.125;
- 21 $((\frac{u}{u}))$ Any felony offense in effect at any time prior to
- 22 December 2, 1993, that is comparable to a most serious offense under
- 23 this subsection, or any federal or out-of-state conviction for an
- 24 offense that under the laws of this state would be a felony classified
- 25 as a most serious offense under this subsection;
- 26 (((v))) (u)(i) A prior conviction for indecent liberties under RCW
- 27 9A.88.100(1) (a), (b), and (c), chapter 260, Laws of 1975 1st ex. sess.
- 28 as it existed until July 1, 1979, RCW 9A.44.100(1) (a), (b), and (c) as
- 29 it existed from July 1, 1979, until June 11, 1986, and RCW 9A.44.100(1)
- 30 (a), (b), and (d) as it existed from June 11, 1986, until July 1, 1988;
- 31 (ii) A prior conviction for indecent liberties under RCW
- 32 9A.44.100(1)(c) as it existed from June 11, 1986, until July 1, 1988,
- 33 if: (A) The crime was committed against a child under the age of
- 34 fourteen; or (B) the relationship between the victim and perpetrator is
- 35 included in the definition of indecent liberties under RCW
- 36 9A.44.100(1)(c) as it existed from July 1, 1988, through July 27, 1997,
- 37 or RCW 9A.44.100(1) (d) or (e) as it existed from July 25, 1993,
- 38 through July 27, 1997.

- 1 (24) "Nonviolent offense" means an offense which is not a violent 2 offense.
- 3 (25)"Offender" means a person who has committed a felony 4 established by state law and is eighteen years of age or older or is 5 less than eighteen years of age but whose case is under superior court jurisdiction under RCW 13.04.030 or has been transferred by the 6 7 appropriate juvenile court to a criminal court pursuant to RCW 8 13.40.110. Throughout this chapter, the terms "offender" and 9 "defendant" are used interchangeably.
- (26) "Partial confinement" means confinement for no more than one 10 year in a facility or institution operated or utilized under contract 11 by the state or any other unit of government, or, if home detention or 12 13 work crew has been ordered by the court, in an approved residence, for a substantial portion of each day with the balance of the day spent in 14 Partial confinement includes work release, home 15 the community. 16 detention, work crew, and a combination of work crew and home detention 17 as defined in this section.
- 18 (27) "Persistent offender" is an offender who:

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- 19 (a)(i) Has been convicted in this state of any felony considered a 20 most serious offense; and
 - (ii) Has, before the commission of the offense under (a) of this subsection, been convicted as an offender on at least two separate occasions, whether in this state or elsewhere, of felonies that under the laws of this state would be considered most serious offenses and would be included in the offender score under RCW 9.94A.360; provided that of the two or more previous convictions, at least one conviction must have occurred before the commission of any of the other most serious offenses for which the offender was previously convicted; or
- 27 28 29 (b)(i) Has been convicted of: (A) Rape in the first degree, rape 30 of a child in the first degree, child molestation in the first degree, 31 rape in the second degree, rape of a child in the second degree, or indecent liberties by forcible compulsion; (B) murder in the first 32 degree, murder in the second degree, homicide by abuse, kidnapping in 33 the first degree, kidnapping in the second degree, assault in the first 34 35 degree, assault in the second degree, assault of a child in the first degree, or burglary in the first degree, with a finding of sexual 36 37 motivation; or (C) an attempt to commit any crime listed in this 38 subsection (27)(b)(i); and

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- (ii) Has, before the commission of the offense under (b)(i) of this 1 2 subsection, been convicted as an offender on at least one occasion, whether in this state or elsewhere, of an offense listed in (b)(i) of 3 4 this subsection. A conviction for rape of a child in the first degree constitutes a conviction under subsection (27)(b)(i) only when the 5 offender was sixteen years of age or older when the offender committed 6 the offense. A conviction for rape of a child in the second degree 7 constitutes a conviction under subsection (27)(b)(i) only when the 8 9 offender was eighteen years of age or older when the offender committed 10 the offense.
- 11 (28) "Postrelease supervision" is that portion of an offender's 12 community placement that is not community custody.
- 13 (29) "Restitution" means the requirement that the offender pay a 14 specific sum of money over a specific period of time to the court as 15 payment of damages. The sum may include both public and private costs. 16 The imposition of a restitution order does not preclude civil redress.
 - (30) "Serious traffic offense" means:

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- (a) Driving while under the influence of intoxicating liquor or any drug (RCW 46.61.502), actual physical control while under the influence of intoxicating liquor or any drug (RCW 46.61.504), reckless driving (RCW 46.61.500), or hit-and-run an attended vehicle (RCW 46.52.020(5)); or
- (b) Any federal, out-of-state, county, or municipal conviction for an offense that under the laws of this state would be classified as a serious traffic offense under (a) of this subsection.
- 26 (31) "Serious violent offense" is a subcategory of violent offense 27 and means:
- (a) Murder in the first degree, homicide by abuse, murder in the second degree, manslaughter in the first degree, assault in the first degree, kidnapping in the first degree, or rape in the first degree, assault of a child in the first degree, or an attempt, criminal solicitation, or criminal conspiracy to commit one of these felonies; or
- 34 (b) Any federal or out-of-state conviction for an offense that 35 under the laws of this state would be a felony classified as a serious 36 violent offense under (a) of this subsection.
- 37 (32) "Sentence range" means the sentencing court's discretionary 38 range in imposing a nonappealable sentence.
 - (33) "Sex offense" means:

- 1 (a) A felony that is a violation of chapter 9A.44 RCW or RCW 9A.64.020 or 9.68A.090 or a felony that is, under chapter 9A.28 RCW, a criminal attempt, criminal solicitation, or criminal conspiracy to 4 commit such crimes;
- 5 (b) A felony with a finding of sexual motivation under RCW 6 9.94A.127 or 13.40.135; or
- 7 (c) Any federal or out-of-state conviction for an offense that 8 under the laws of this state would be a felony classified as a sex 9 offense under (a) of this subsection.
- 10 (34) "Sexual motivation" means that one of the purposes for which 11 the defendant committed the crime was for the purpose of his or her 12 sexual gratification.
- 13 (35) "Total confinement" means confinement inside the physical 14 boundaries of a facility or institution operated or utilized under 15 contract by the state or any other unit of government for twenty-four 16 hours a day, or pursuant to RCW 72.64.050 and 72.64.060.
- (36) "Transition training" means written and verbal instructions and assistance provided by the department to the offender during the two weeks prior to the offender's successful completion of the work ethic camp program. The transition training shall include instructions in the offender's requirements and obligations during the offender's period of community custody.
- 23 (37) "Victim" means any person who has sustained emotional, 24 psychological, physical, or financial injury to person or property as 25 a direct result of the crime charged.
 - (38) "Violent offense" means:

(a) Any of the following felonies, as now existing or hereafter 27 amended: Any felony defined under any law as a class A felony or an 28 29 attempt to commit a class A felony, criminal solicitation of or 30 criminal conspiracy to commit a class A felony, manslaughter in the 31 first degree, manslaughter in the second degree, indecent liberties if committed by forcible compulsion, kidnapping in the second degree, 32 33 arson in the second degree, assault in the second degree, assault of a 34 child in the second degree, extortion in the first degree, robbery in 35 the second degree, drive-by shooting, vehicular assault, and vehicular homicide, when proximately caused by the driving of any vehicle by any 36 37 person while under the influence of intoxicating liquor or any drug as defined by RCW 46.61.502, or by the operation of any vehicle in a 38 39 reckless manner;

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1 (b) Any conviction for a felony offense in effect at any time prior 2 to July 1, 1976, that is comparable to a felony classified as a violent 3 offense in (a) of this subsection; and

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- (c) Any federal or out-of-state conviction for an offense that under the laws of this state would be a felony classified as a violent offense under (a) or (b) of this subsection.
- (39) "Work crew" means a program of partial confinement consisting of civic improvement tasks for the benefit of the community of not less than thirty-five hours per week that complies with RCW 9.94A.135. The civic improvement tasks shall have minimal negative impact on existing private industries or the labor force in the county where the service or labor is performed. The civic improvement tasks shall not affect employment opportunities for people with developmental disabilities contracted through sheltered workshops as defined in RCW 82.04.385. Only those offenders sentenced to a facility operated or utilized under contract by a county or the state are eligible to participate on a work crew. Offenders sentenced for a sex offense as defined in subsection (33) of this section are not eligible for the work crew program.
- 19 (40) "Work ethic camp" means an alternative incarceration program 20 designed to reduce recidivism and lower the cost of corrections by 21 requiring offenders to complete a comprehensive array of real-world job 22 and vocational experiences, character-building work ethics training, 23 life management skills development, substance abuse rehabilitation, 24 counseling, literacy training, and basic adult education.
- 25 (41) "Work release" means a program of partial confinement 26 available to offenders who are employed or engaged as a student in a 27 regular course of study at school. Participation in work release shall 28 be conditioned upon the offender attending work or school at regularly 29 defined hours and abiding by the rules of the work release facility.
- 30 (42) "Home detention" means a program of partial confinement 31 available to offenders wherein the offender is confined in a private 32 residence subject to electronic surveillance.

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